

Message Text

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ACTION ACDA-10

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S E C R E T USNATO 6634

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: SPC DISCUSSION NOVEMBER 28 ON PARA 29 STABILIZING
MEASURES

REF: A) STATE 251448; B) USNATO 6510; C) STATE 260090

SUMMARY: SPC ON NOVEMBER 28 CONSIDERED DRAFT GUIDANCE TO AD HOC GROUP
RE PARA 29 MEASURES. DUTCH REP CONTINUED TO OPPOSE USE OF SAME
FIGURES FOR TEMPORARY EXCESS FOR BOTH U.S. AND SOVIET FORCES.
BELGIAN REP ALSO QUESTIONED
THIS ASPECT OF U.S. PROPOSAL. UK REP PROPOSED AN AMENDMENT THAT THE
ALLIED PROPOSAL DID NOT CONSTITUTE A PRECEDENT FOR PHASE II. SPC
NEXT CONSIDERS PARA 29 MEASURES MONDAY, DECEMBER 2. END SUMMARY

1. SPC ON NOVEMBER 28 CONSIDERED DRAFT GUIDANCE, ON PARA 29
MEASURES, FOR THE AD HOC GROUP. THE DRAFT GUIDANCE, WHICH IS BASED
ON REF A AND THE CHANGES APPROVED BY WASHINGTON (REFS B AND C),
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FOLLOWS IN THE NEXT PARAGRAPH. THE DRAFT GUIDANCE CONTAINS AN
FYI FOR THE AHG CONFIRMING ALLIED AGREEMENT TO DROP PARA
29 MEASURES II AND III.

2. BEGIN TEXT

MBFR STABILISING MEASURES OF PARAGRAPH 29 OF C-M(73)83(FINAL):
GUIDANCE TO AD HOC GROUP FOR 5TH DECEMBER PLENARY STATEMENT

DURING THE 5TH DECEMBER PLENARY, ALLIED NEGOTIATORS
SHOULD USE THE FOLLOWING GUIDANCE TO DEVELOP FURTHER THE ALLIED
POSITION ON PARAGRAPH 29 MEASURES:

(1) THE FIRST PHASE REDUCTIONS AGREEMENT WOULD CREATE
AN OBLIGATION ON THE UNITED STATES AND THE SOVIET
UNION NOT TO EXCEED THE RESIDUAL LEVEL OF GROUND
FORCE PERSONNEL IN THE AREA OF REDUCTIONS EXCEPT
FOR PURPOSES OF ACCOMMODATING TEMPORARY FLUCTUATIONS
CAUSED BY NORMAL REPLACEMENT, TRAINING (INCLUDING
EXERCISES), TEMPORARY DUTY AND LEAVE.

(2) THE TEMPORARY EXCESS CREATED AT ANY ONE TIME BY THE
ENTRY OF GROUND FORCE PERSONNEL FOR PURPOSES OF
NORMAL REPLACEMENT, TRAINING (INCLUDING EXERCISES),
TEMPORARY DUTY, AND LEAVE, COULD NOT EXCEED 5,000
GROUND FORCE PERSONNEL FOR THE SOVIET UNION AND 5,000
GROUND FORCE PERSONNEL FOR THE UNITED STATES.

(3) IN ADDITION, AN EXCESS OF UP TO 20,000 GROUND FORCE
PERSONNEL UP TO 60 DAYS ONCE EACH YEAR WOULD BE
PERMITTED FOR MILITARY EXERCISES BY THE UNITED STATES
AND THE SOVIET UNION, RESPECTIVELY.

(FOR INTERNATIONAL INFORMATION OF AD HOC GROUP ONLY: THE ALLIES
HAVE AGREED THAT MEASURES (II) AND (III) IN PARAGRAPH 29 OF
C-M(73)83(FINAL) SHOULD BE DROPPED. THE ABOVE GUIDANCE
COMBINES, FOR PRESENTATIONAL PURPOSES, THE SUBSTANCE OF
MEASURES (I) AND (IV) INTO A SINGLE MEASURE - ADHERENCE TO
RESIDUAL FORCE LEVELS - AND MAKES THE EXCEPTIONS WHICH THE
UNITED STATES WILL REQUIRE AN INTEGRAL PART OF THIS MEASURE.
THIS HAS BEEN DONE TO ENHANCE THE CLARITY OF THE MEASURE AND
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ALSO TO PRESENT THE EXCEPTION NECESSARY FOR REFORGER IN THE
BEST LIGHT. THE MEASURE, AS FORMULATED, CORRESPONDS TO THE
MILITARY REQUIREMENTS OF UNITED STATES FORCES. IF THERE ARE
CONTINUING SOVIET MILITARY REQUIREMENTS WHICH IT DOES NOT MEET,
THAT SHOULD PROVIDE AN INCENTIVE FOR THE SOVIETS TO ENTER INTO
SERIOUS NEGOTIATIONS OVER STABILISING MEASURES.)

END TEXT

3. U.S. REP (MOORE) REITERATED U.S. REASONS FOR APPLYING SAME
NUMBERS FOR EXCESS, I.E., 5000 AND 20,000, TO BOTH U.S. AND SOVIET
FORCES, PER REFS A AND C. NETHERLANDS REP (SIZOO) SAID NETHERLANDS
AUTHORITIES WANT TO SIMPLY TELL THE OTHER SIDE THE ALLIED REQUIRE-

MENT, AND LEAVE OPEN THE QUESTION OF REQUIREMENTS OF THE OTHER SIDE. HE BELIEVED THAT USING THE SAME NUMBERS FOR EACH SIDE WAS NOT REALISTIC, AND WOULD NOT PROVIDE AN INCENTIVE FOR THE SOVIETS TO ENTER INTO SERIOUS NEGOTIATION OF STABILIZING MEASURES. BELGIAN REP (BURNY) ALSO QUESTIONED USING SAME NUMBERS FOR EACH SIDE, IN VIEW OF THE FACT THAT SOVIET FORCES WERE MORE NUMEROUS THAN U.S. FORCES.

4. UK REP (BIALES) PROPOSED A NEW SUB-PARA 4 TO THE DRAFT GUIDANCE TO MAKE SURE THE ALLIED PROPOSAL DID NOT CONSTITUTE A PRECEDENT FOR PHASE II: QUOTE (4) MEASURES FORMULATED ABOVE APPLY TO U.S. AND SOVIET GROUND FORCE PERSONNEL ONLY AND DO NOT CONSTITUTE A PRECEDENT FOR APPLICATION TO ANY OTHER FORCES. IF NECESSARY, ALLIED NEGOTIATORS SHOULD MAKE THIS CLEAR TO THEIR WP COLLEAGUES. UNQUOTE.

5. COMMENT: MISSION BELIEVES U.S. COULD MEET THE DUTCH-BELGIAN OBJECTIONS BY DELETING THE LAST SENTENCE OF THE FYI PART OF THE GUIDANCE AND INSERTING A NEW SUB-PARA IN THE GUIDANCE PROPER, CONTAINING THE SENSE OF THAT SENTENCE, ALONG THE FOLLOWING LINES: QUOTE IF THE PACT CLAIMS THERE ARE CONTINUING SOVIET MILITARY REQUIREMENTS WHICH THE ABOVE FIGURES DO NOT MEET, THE AHG SHOULD INDICATE THE UTILITY OF A DISCUSSION OF STABILIZING MEASURES. UNQUOTE WASHINGTON MAY ALSO WISH TO AUTHORIZE MISSION, AS A FALLBACK POSITION, TO DROP THE APPLICATION OF THESE NUMBERS TO SOVIET FORCES SINCE SPC MUST APPROVE GUIDANCE ON MONDAY, DECEMBER 2, IF NAC IS TO APPROVE IT IN TIME FOR DECEMBER 5 PLEAARY IN VIENNA.

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6. UK LANGUAGE IN PARA 4 ABOVE, THAT THIS ALLIED PROPOSAL IS NOT A PRECEDENT FOR PHASE II, IS CONSISTENT WITH U.S. POSITION, AND MISSION RECOMMENDS ITS ACCEPTANCE. END COMMENT

7. ACTION REQUESTED: GUIDANCE IN TIME FOR SPC MEETING MONDAY, DECEMBER 2.
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